 Navigation

# GovernmentNews



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## Grants freeze paves road to regional infrastructure hell

by Julian Balkowski on June 5, 2014 in Federal, Infrastructure, Local, State

5



The already decrepit condition of hundreds of local and regional roads and bridges across New South Wales is primed to become far worse because of a lack of investment in renewal, bigger trucks and frozen federal funding, says a peak group of engineers and councils.

The NSW Roads and Transport Directorate, a partnership between the Institute of Public Works Engineering Australia (IPWEA) and Local Government NSW this week sounded the official alarm bell over the negative safety and economic consequences caused by the deterioration of crucial bitumen assets and bridges.

The respected group is cautioning that the existing \$600 million a year renewal shortfall for regional will now be made far worse by the "Biblicising" of federal Federal Assistance Grants to councils, even with the Road's for Recovery program.

<http://www.governmentnews.com.au/2014/06/grants-freeze-paves-road-regional-infrast...> 6/06/2014

## Grants freeze paves road to regional infrastructure hell | Government NewsGovernmc... Page 2 of 7

Councils and engineers say that successive funding freezes and cuts, compounded by constant cost shifting, has now produced a nightmare scenario of neglect that will extract a far higher cost in terms of accidents, maintenance, repairs and economic damage.

"This means accepting further decline in the condition of road and bridge infrastructure, with worsening road safety outcomes, negative impacts on business and the NSW and regional economies, increasing maintenance costs and litigation, and reduced ability to meet the extra demands of growth in population and provide for higher priority vehicles," the official communiqué from the Roads and Transport Directorate says.

A heavy concern for councils charged with the upkeep of regional roads is the proliferation in use of high-capacity 'B-Doubles' and other high capacity trucks on regional roads and bridges that were simply never engineered to cope with such loads.

The problem that councils now face is that the increasing use of such 'big rigs' comes at the same time the amount of money available for essential upgrades and repairs to cope with the trucks is sharply declining.

To arrest the looming infrastructure disaster, councils and engineers have issued a plea to the state and federal governments for an emergency rethink on how roads are funded in both the immediate and longer terms, including access to low interest debt facilities.

Access to affordable, longer term debt is seen as a prime weapon in breaking the wasteful financial cycle of ad hoc 'break-fix' expenditure to repair assets will simply keep falling apart.

Another major bone of contention is the use of the politically popular but financially deleterious practice of rate-pegging that effectively forces council revenues backwards as costs increase.

"The NSW government should immediately direct IPART [the NSW Independent Pricing and Regulatory Tribunal] to increase the rate pegging limit by a further 2.5 per cent (total 4.8 per cent) for the 2014/15 financial year to account for the decreased Financial Assistance Grants (FAG) announced in the May, 2014 Federal Budget and the real cost of construction increases," the Directorate's communiqué says.

In the longer term, councils want rate pegging dumped altogether so that local governments can determine appropriate rating increases in conjunction with their own communities using the Integrated Planning and Reporting framework.



"Failing that, the NSW Government should set rate pegging to take account of the real costs of undertaking construction and service provision to the community," the Directorate said.

President of Local Government NSW, Keith Rhodes, said councils in his state now faced a four-year projected shortfall of \$287.7 million because of Canberra's move to stop increasing Financial Assistance Grants.

"The freeze on these vital grants will have a significant impact on the lives of everyday Australians who are used to, and expect, quality services, roads and facilities from their local councils," Mr Rhodes said.

"Unfortunately the communities hardest hit will be those in rural and regional council areas, which rely more heavily on Financial Assistance Grants due to their small rate bases and extensive road networks.

"Councils are responsible for 90 per cent of NSW's roads by length and it's essential that every kilometre of our transport network is in a satisfactory condition, as the nation heavily relies on our road infrastructure to move goods, produce and people."

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financial-assistance-grants, institute-of-public-works-engineering-australia, ipart, ipwed, keith-rhodes, lgnsw, local-government-nsw, news-2, NSW Independent Pricing and Regulatory Tribunal, NSW Roads and Transport Directorate, roads, roads-to-recovery, slider

< Councils given online tools to help manage big projects

> Still no date for e-Health review response: take-up remains in single digits >

No comments yet.

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<http://www.governmentnews.com.au/2014/06/grants-freeze-paves-road-regional-infrast...> 6/06/2014



## NSW Heritage Grants Local Government Heritage Management Program: Template for Heritage Strategy Annual Report 2013-14

A requirement of the NSW Heritage Grants Local Government Heritage Management Program is that each council must prepare, adopt and implement a three-year heritage strategy for 2013–14 to 2014–15. This strategy must be based on [Recommendations for local council heritage management](#) (OEH 2013).

As part of the funding agreement for each council's heritage advisor, the council must prepare and submit an annual report on the implementation of their heritage strategy to the Heritage Council by 15 May each year. Generally, this report will be prepared by the council's heritage advisor and heritage officer.

The outcomes and indicators in the Heritage Strategy Annual Report 2013–14 template are based on a standardised heritage strategy developed from *Recommendations for local council heritage management*. Councils must use this reporting template to summarise their achievements throughout the year.

Please complete this template electronically by inserting responses as follows:

1. Fill in the key performance indicator data in the **grey areas** for each heritage strategy recommendation.
2. Using this data, complete the **grey areas** for all four evaluation questions for each outcome.
3. If you would like to include extra information about and for your council, please add your comments in the 'optional comments' **grey area**.

The Heritage Council will include this data in their annual report on the NSW Heritage Grants Local Government Heritage Management Program. This report will be made available on [www.environment.nsw.gov.au/Heritage/funding/locgovheritagemgt.htm](http://www.environment.nsw.gov.au/Heritage/funding/locgovheritagemgt.htm).

### Lodging your heritage strategy annual report for 2013–14

As per the heritage advisor agreement, a copy of this annual report must be:

1. lodged with your council for adoption.
2. lodged with the Heritage Council.

### Your council name: **Blayney**

I confirm that the total expenditure for the heritage advisor service during 2013–14 (which includes an estimate for the May & June 2014 visits) was \$ \$9,600.00 ex GST.

### Reporting on recommendations and outcomes

**Recommendation 1: Establish a heritage committee to deal with heritage matters in your area**

**Outcome 1: Caring for our heritage – increased community participation, awareness and appreciation of heritage in the local area**

#### Key performance indicators

Heritage committee established	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>
Heritage committee constituted under s. 377 of the <i>Local Government Act 2009</i>	Yes <input checked="" type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments: The Heritage Committee was not reconstituted in 2012-2013 with the new Council. Its functions now come under the delegations of the Director of the Department of Planning & Environmental Services.
Heritage policy written and adopted by the council	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Date completed: May 2005 Date/s reviewed and updated: 2011 Optional comments: Council manages heritage in accordance with the 3 year heritage strategy
Heritage committee advice/input to council decision making	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Number 11 pieces of advice/input to council decision making. Optional comments: The number corresponds with the monthly visits made to Blayney by the Heritage Advisor. The Committee no longer operates.
Local heritage consultants directory established	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Optional comments: A regional directory is used to provide advice within the Central West. A local Consultants and Trades Directory is currently under preparation.
<b>Optional</b> Council website link provided to the OEH Heritage Consultants Directory	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments:
Local services and suppliers directory established	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments: The regional directory has proven to be sufficient to date. The local directory will be used in the near future, and placed on Council's website.
<b>Optional</b> Council website link provided to the OEH Services and Suppliers Directory	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments:

**Evaluation: (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
The Blayney Heritage Committee no longer exists. This limits the ability of Council to communicate with the local communities on heritage matters. However, channels of communication between Council staff and the local communities are always open when required.
2. What were the key results or achievements for this year?  
The Heritage Advisor attended Council on the standard 11 monthly visits and completed the assessments. Local Consultants and Trade Directory commenced. Ongoing updates to the inventory. Successful heritage fund this year with 9 projects.
3. Were there any challenges or disappointments that had a major effect on results? Briefly describe what actions have been taken to address these.  
The scale of the assessments required much attention, and left minimal time for additional and relevant tasks such as entering further heritage information into the SHI and following up issues raised in the Heritage study.
4. What will you do next year?  
Encourage Council to provide additional resources and volunteers to assist with the above matters.

**Recommendation 2: Identify the heritage items in your area and list them in your local environmental plan (LEP).**

**Outcome 2: Knowing and valuing our heritage – increased knowledge and proactive management of heritage in your local area**

**Key performance indicators**

Community based heritage study completed	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Date completed: 1991 Date/s reviewed and updated: 2009 Number 351 heritage items recommended for inclusion in your LEP heritage schedule Optional comments: The SHI provided the basis for the LEP Schedule. Council has struggled to continue to use and supplement the SHI due to lack of resources.
Aboriginal heritage study completed	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Date completed: Date/s reviewed and updated: Optional comments:
Number of heritage items included in the existing LEP's heritage schedule	Number 324 heritage items included in LEP Schedule No. 2 Environmental Heritage. Date completed: 2012 Date/s reviewed and updated: 2012 Optional comments: Contains inaccuracies.
The council has gazetted a principal LEP	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>

with model heritage provisions in accordance with the Standard Instrument (LEPs) Order	Date gazetted: 23/11/2012 Optional comments:
Statement of significance for all heritage items in the existing LEP	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Date completed: Incomplete Date/s reviewed and updated: 2012 and ongoing. Optional comments: The Blayney SHI requires regular attention to ensure that relevant additional information is added to the system.

**Evaluation: (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
The LEP generally adopted the recommendations for listing as identified in the Community Based Heritage Study review under the LEP preparation.
2. What were the key results or achievements for this year?  
A number of amendments have been identified and are being addressed for adding to Schedule No. 2.
3. Were there any challenges or disappointments that had a major effect on results? Briefly describe what actions have been taken to address these.  
Insufficient time and resources to attend to the SHI.
4. What will you do next year?  
Budget time to allow for SHI updating, seek that staff are trained in operating the system, and that it is fully accessible.

**Recommendation 3: Appoint a heritage and urban design advisor to assist the council, the community and owners of listed heritage items**

**Outcome 3: Caring for our heritage – increased community participation, and proactive heritage and urban design management in your local area**

**Key performance indicators**

Site visits	Number 39 heritage site visits undertaken. Optional comments: A lower level of economic activity and a change in strategy, with Council planning staff completing many initial enquiries.
Heritage/urban design advisements given	Number 60 heritage/urban design advisements given. Optional comments: A higher level of economic activity in Blayney and Millthorpe than other areas of the Shire
Pre development application (DA) advice given on heritage/urban design issues	Number 17 pre DA advice given on heritage/urban design issues Optional comments: A higher level of economic activity in Blayney and Millthorpe than other

	areas of the Shire.
Advisements on council DAs provided on heritage/urban design projects	Number 24 advisements on Council DAs provided on heritage/urban design projects Optional comments: A higher level of economic activity in Blayney and Millthorpe than other areas of the Shire.

**Evaluation: (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
A lower level of economic activity in the area, generally due to the uncertainty and lack of stimulus provided by the Cadia mine, and general fall in industrial activity in the town.
2. What were the key results or achievements for this year?  
All assessments were completed.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
Lack of resources at Council level means that many tasks remain incomplete. Time management with limited resources is vital to success in the future.
4. What will you do next year?  
Continue to provide the assessment service.

**Recommendation 4: Manage local heritage in a positive manner****Outcome 4: Caring for our heritage – proactive heritage and urban design management in your local area****Key performance indicators**

Heritage development control plan (DCP) prepared by the council	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Date completed: Date/s reviewed and updated: Optional comments: Comprehensive DCP under preparation. Old DCPs are currently still in use but outdated.
Urban design DCP prepared by the council	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Date completed: Date/s reviewed and updated: Optional comments:
Waive or reduce development application fees	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Optional comments:
Adopt a flexible approach to planning and building requirements	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Optional comments: Council always prefers a negotiated solution to the majority of applications.



**Evaluation: (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
An increased work load with limited resources (staff) to address projects. The basics are being done.
2. What were the key results or achievements for this year?  
All assessments and programs were completed as required.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
The level of activity has left little time for related activity such as the SHI and a main street study.
4. What will you do next year?  
Complete all assessments which is the priority for Council and budget time to attend to other matters where possible.

**Recommendation 5: Introduce a local heritage incentives fund to provide small grants to encourage local heritage projects**

**Outcome 5: Caring for our heritage – increased community participation and proactive conservation and management of heritage in your local area**

**Key performance indicators**

Local heritage fund operational	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> Optional comments: Two others did not proceed, one other to be carried over.
Heritage projects funded with this year's funding	Number 9 of heritage projects funded this financial year
Total project value	Total \$ 94,947.30 project value
Total local heritage fund contribution	Total \$ 12,910.00 contributed by local heritage fund
Total owner contribution to project	Total \$ 84,037.30 contributed by local heritage owner to heritage project
<b>Compulsory</b> Heritage projects that contribute to local tourism **	Number 3 of heritage projects that contribute to local tourism Optional comments:
<b>Compulsory</b> Projects that create paid employment **	Number 9 of jobs created Optional comments:
<b>Compulsory</b> Projects that create volunteer opportunities**	Number 3 of volunteer hours contributed Optional comments:

\*\* These indicators are important NSW Government indicators related to tourism, jobs and employment creation and **must** be completed.



**Evaluation: (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
Another successful year. Expressions of interest already out for the next round.
2. What were the key results or achievements for this year?  
Reinstatement of the stone wall, and restoration of the rare Kirkland Organ. An interesting range of work covered.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
No real challenges. One project that did not proceed was the subject of a fire.
4. What will you do next year?  
Ongoing funding opportunities.

**Recommendation 6: Run a heritage main street program****Outcome 6: Caring for our heritage – councils, owners and the community actively participate in attractive and well managed heritage main streets****Key performance indicators**

Heritage main street committee operational	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments:
Heritage main street study completed	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Date completed: Date/s reviewed and updated: Optional comments:
Heritage main street study recommendations implemented	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Date completed: Optional comments:
Heritage main street program expanded to other main streets in the local government area	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments:

**Evaluation (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
A strategy plan for general upgrades within the villages has been prepared by a consultant however minimal strategic work has been completed on heritage matters.
2. What were the key results or achievements for this year?  
No strategic work has been completed by the Heritage Advisor.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
No action on urban design or main street studies
4. What will you do next year?  
Advise on a MSS for Blayney and Carcoar in particular, if the opportunity arises.

**Recommendation 7: Present educational and promotional programs****Outcome 7: Valuing our heritage – increased awareness and appreciation of heritage by the council, owners and the community in your local area****Key performance indicators**

Heritage information available for local government area, e.g. brochures, website, guidelines

Yes ☒ No ☐

Date/s originally set up: 2003

Date/s reviewed and updated: 2014

Optional comments: Heritage Office guidelines available. Funding Guide regular review. Research consultation service available from staff, the Visitor Information Centre and the Blayney Library. Community specific web sites for Millthorpe & Carcoar.

Heritage promotional events held (e.g. National Trust Heritage Festival, local heritage festivals, heritage awards scheme, main street festivals)

Number 2+ of heritage events held in last financial year

Optional comments: Events not specifically heritage based, and rely on the Carcoar, Millthorpe and other communities. Orange City's Villages of the Heart programme, Millthorpe Markets, Taste Orange.

Local/regional heritage tourism strategy completed

Yes ☒ No ☐

Date completed:

Date/s reviewed and updated:

Optional comments: Blayney falls under various Orange region initiatives such as Taste Orange.

The council has a local/regional tourist information centre

Yes ☒ No ☐

Optional comments: The Blayney VIC is staffed by volunteers in Blayney town centre.

Heritage trail completed

Yes ☒ No ☐

Date completed:

Date/s reviewed and updated: 2010-2012

Optional comments: Trails are available for Millthorpe and Carcoar.

Heritage training for staff

Yes ☒ No ☐

Number 1 staff attended training

Optional comments: The Central West Heritage Network offers seminars each year.

Heritage training for councillors

Yes ☐ No ☒

Number of councillors attended training

Optional comments:

Heritage training/workshops for heritage owners

Yes ☐ No ☒

Number of owners attended training

Optional comments: A full range of training and workshops for the central west is available in various locations across the region – in particular during the annual National Trust heritage festival, and Heritage Week. Blayney Council's Tradies' Meet & Greet offers heritage information.

Heritage training/workshops for local professionals

Yes ☐ No ☒

Number of local professionals attended training

Optional comments: As noted above.

#### Evaluation: (social, environmental, economic impacts)

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
Bathurst and Orange have the potential to offer complementary services.
2. What were the key results or achievements for this year?  
Minimal activity within Blayney Shire.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
The Central West Heritage Network continues to operate effectively. More success would be gained where staff/councils are resourced to attend and host events.
4. What will you do next year?  
Encourage Bathurst/Orange/Blayney to offer complementary services.

#### Recommendation 8: Set a good example to the community by properly managing places owned or operated by the council

#### Outcome 8: Caring for our heritage – a council proactively conserves and manages its heritage assets

##### Key performance indicators

Council has an asset management plan with action plans for heritage assets	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments: Council is preparing asset management plans but not with a heritage focus. Input will be sought if/when sought.
Council management plans (CMPs) and council management strategies (CMSs) prepared for state significant heritage assets	Number 0 of CMPs/CMSs prepared for state significant items this financial year Optional comments:
Annual works budget secured for heritage asset maintenance and repairs	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Optional comments: Works are funded on a needs basis within the context of the general works program, such as the timber bridge

	within the Carcoar Conservation Area.
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**Evaluation (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs tell you about this outcome?  
There is no wide scale funding for Council owned/managed heritage projects and infrastructure.
2. What were the key results or achievements for this year?  
The restoration and adaptation of the Carcoar timber bridge.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
No heritage impact statement was carried out prior to works on the Carcoar bridge. Other remedial road and drainage works are required in Carcoar.
4. What will you do next year?  
Ensure that known works are listed on the annual program during the months leading up to budget decisions.

**Recommendation 9: Promote sustainable development as a tool for heritage conservation****Outcome 9: Caring for our heritage – proactive heritage and sustainable development in your local area****Key performance indicators**

Heritage development application (DA) approvals for adaptive reuse works	Number 25 of adaptive reuse DA approvals Optional comments: A busy year. Economic downturns suggest people are seeking to reuse to old rather than build new.
DA approvals for regeneration and urban design works	Number 1 of urban design /regeneration DA approvals Optional comments: The Carcoar bridge restoration.
Heritage DA approvals for infill and additions works	Number 3 of infill/additions DA approvals Optional comments:
Pre-DA advice and advice given on sustainable and energy efficient modifications (power, water, waste, carbon neutral)	Number 13 of pre-DA advice and advice given on sustainable and energy efficient modifications Optional comments: All projects are the subject of integrated advice on energy, landscape and water
Sustainability and heritage awareness courses for councillors, council staff, heritage owners and community	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> Number                      of people who attended training Optional comments:

**Evaluation (social, environmental, economic impacts)**

Please add your commentary after each question

1. What do the KPIs show about this outcome?  
A successful year dominated by Millthorpe and Blayney activities.
2. What were the key results or achievements for this year?  
All assessments were completed.
3. Were there any challenges or disappointments that had a major effect on your results?  
Briefly describe what actions have been taken to address these.  
Landscaping is not specific within the old DCPs and council is reluctant to condition unless justified.
4. What will you do next year?  
The new DCP will be under review.

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Web: [www.environment.nsw.gov.au](http://www.environment.nsw.gov.au). OEH 2013/0734; September 2013  
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**BLAYNEY SHIRE COUNCIL****HERITAGE STRATEGY FOR BLAYNEY**

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**2014 - 2017****Introduction**

This document has been prepared to set the future direction for heritage initiatives in the Blayney Shire for a three year period 2014 -2017. It has also been prepared to meet the requirements of the NSW Department of Planning, Heritage Office in association with the Three Year funding agreement to support local government heritage management in NSW.

Blayney Shire Council includes the villages of Carcoar, Millthorpe, Lyndhurst, Newbridge and Mandurama as well as a substantial rural area focussed on those villages and Blayney.

The purpose of this document is to provide a summary of the strategies Blayney Council will employ to guide heritage management for the financial years of 2014/15 2015/16 and 2016/17. The NSW Heritage Office publications *Recommendations for local council heritage management and eight suggestions on how local councils can promote heritage conservation* have been reviewed and utilised in the preparation of this summary heritage strategy.

**1.0 The Blayney Shire Heritage Committee***Aim:*

To promote the conservation and maintenance of Blayney's heritage.

*Actions:*

- Support the Heritage Committee in providing advice to full Council, with the Heritage Committee including members of the local community and relevant Historical Societies as well as Councillors and Council staff
- The Heritage Committee to support appropriate projects through the review and allocation of funds in accordance with the eligibility guidelines, from the local heritage assistance fund.

**2.0 List Heritage Items in the LEP***Aim:*

To identify and protect all buildings and places within the Blayney local government area that are considered to be of heritage significance.

*Actions:*

- Provide assistance to the Heritage Office in the identification and listing of state significant buildings/places within the Blayney area on the State Heritage Register.
- Provide ongoing support to community heritage groups in identifying, researching, and recording places on the Heritage Inventory considered to have heritage significance.
- Develop a strategy to deal with lower priority listings in the Blayney Heritage Inventory that furthers their protection in a cooperative positive process involving the owners.

### **3.0 Offer a Heritage Advisory Service**

#### *Aims:*

To provide policies and plans appropriate to the assessment of applications with the Blayney Main Street Conservation Area and Millthorpe Conservation Area and for places identified within the Shire as having heritage significance.

#### *Actions:*

- Continue to seek the input of Council's Heritage Advisor in the assessment of applications likely to impact on the heritage significance of buildings/places.
- Investigate the most appropriate manner of protecting heritage streetscapes within Blayney, Newbridge and Millthorpe.
- Flag all items of heritage consideration on the Council property data base, so that heritage issues are noted when development applications are first lodged, or during pre-lodgement meetings
- Utilise the Heritage Advisory Service to encourage use of the Heritage incentive and assistance grants for relevant projects

### **4.0 Manage local heritage in a positive manner**

#### *Aim:*

To be pro-active in managing heritage and urban design matters

#### *Actions:*

- Encourage Council and community participation on Heritage matters with adjoining Councils including Orange and the Alliance members
- Initiate conservation and adaptive re-use projects through the use of the appropriate planning provisions.



## 5.0 Run a local heritage fund

### *Aim:*

*To increase community participation in the management and conservation of heritage places and Conservation Areas*

### *Actions:*

- Continue to offer Small Incentive Heritage Grants to encourage owners to undertake conservation and maintenance works.
- Offer incentive grant funds to parties preparing research documents related to the heritage of the Shire.
- Offer incentive grants to parties preparing interpretation panels for heritage places within the Shire, in particular the villages of Newbridge, Carcoar and Millthorpe.

## 6.0 Run a Main Street Programme

### *Aim:*

*To undertake & implement the results of Main Street programmes for the Shire villages*

### *Actions:*

- Encourage building owners to seek local and associated funds for projects which are consistent with Main Street study recommendations and the conservation of significant streetscapes.
- Undertake Main Street studies for Newbridge, Blayney and Millthorpe to identify conservation opportunities.

## 7.0 Present educational and promotional programmes

### *Aim:*

*Increase awareness of heritage issues by Council, community and owners*

### *Actions:*

- Participate through Orange City Council in the Villages of the Heart, Museum programme.
- Provide support to community and tourism groups for the development of cultural heritage tourism projects and programs.
- Support the National Trust annual Heritage Festival, including participation through community based heritage activities
- Develop and maintain heritage trails and identify opportunities to expand these trails as appropriate, particularly within Newbridge, Millthorpe and Carcoar.

## 8.0 Management of Council's Assets

### *Aim*

To ensure that Blayney Shire Council's Asset Register identifies all heritage issues and that there are appropriate plans to conserve those properties into the future.

### *Actions:*

- Seek funding for the preparation of Conservation Management Plans and/or Strategies where appropriate for heritage assets
- Prepare a Council procedure to ensure that Council's outdoor and operations staff are made aware of the historic features which may be affected by works programs and encourage works crews to notify the Planning Services of any items of significance within road reserves and public parks.
- Identify sites where interpretive signage should be prepared to convey the historic significance of the Council owned site or place.

## 9.0 Promote sustainable development

### *Aim:*

To promote heritage and sustainable development opportunities.

### *Actions:*

- Promote energy efficiency and water saving measures for careful integration into Conservation areas and heritage places;
- Encourage the adaptive re-use of redundant heritage sites and buildings and places;
- Encourage regeneration of places within the Conservation Areas and discourage development which may detract from the integrity of Conservation areas and listed heritage places.
- Encourage and support planning provisions and measures for the provision of appropriate landscape and planting in streetscapes and heritage places.

# Placeholder for Attachment 1

Planning and Environmental Services Reports No. 12

Local Government Organics Collection Systems Grants  
Program

6 Pages

## Schedule 2 - Budget

This Schedule forms part of the Deed between the Trust and the Grant Recipient.

	Total other sources funding \$	13/14 \$	14/15 \$	Total funds \$	Whole project budget \$
<b>1. Direct Project Costs</b>					
Salaries					
Salary On-Costs					
Contractors			47,500	47,500	47,500
Materials			168,150	168,150	168,150
Transport Costs					
Project Publicity			43,400	43,400	43,400
Insurance					
Other (detail)					
<b>Subtotal</b>			<b>259,050</b>	<b>259,050</b>	<b>259,050</b>
<b>2. Administration</b>					
Project General Administration		1,050		1,050	1,050
Project Accounting Costs			4,100	4,100	4,100
Project Documentation					
Other (detail)					
<b>Subtotal</b>		<b>1,050</b>		<b>5,150</b>	<b>5,150</b>
<b>TOTAL</b>					<b>264,200</b>

### SCHEDULE 3 - MILESTONES AND PAYMENTS

This Schedule forms part of the Deed between the Trust and the Grant Recipient.

Milestone	Milestone date	Instalment amount	Estimated Payment date	Evidence of Milestone Achievement
<b>Project Commencement</b>		\$	30/06/2014	<ul style="list-style-type: none"> <li>Signing of Deed of Agreement</li> </ul>
Milestone 1	June 2014	1,050	18/06/2014	<ul style="list-style-type: none"> <li>Tenders received for organics systems</li> </ul>
Milestone 2	March 2015	27,500	01/03/2015	<ul style="list-style-type: none"> <li>Garbage Audit</li> </ul>
Milestone 3	June 2015	215,650	01/06/2015	<ul style="list-style-type: none"> <li>Bins ordered</li> </ul>
Milestone 4	April 2017	20,000	01/04/2017	<ul style="list-style-type: none"> <li>Garbage and Organics Audit</li> </ul>
<b>Project Completion Date</b>	June 2017	\$264,200		<b>The amount here must be at least 10% of the remaining grant funds.</b>
<b>TOTAL FUNDING</b>		<b>\$264,200</b>		

## Attachment C – Monitoring and Evaluation Report

This Attachment forms part of the Deed of Agreement between the Trust and the Grant Recipient.

Project Measure	Total Projected	Total Actual	Comment NB. The explanation of any variance between the projected and actual totals should be noted here and expanded in the Final Evaluation Report.
Processing cost per tonne of organics collected (\$/T) ( <b>Garden Organics</b> )	<b>\$97.00</b>		
Cost per bin lift – for additional service to households ( <b>Fortnightly</b> )	<b>\$1.71</b>		
Additional households with a new bin based kerbside service	<b>2,055</b>		
Additional households as a percentage	<b>72%</b>		
Estimated contamination rate (percentage incorrect material placed in organics bin)			
<ul style="list-style-type: none"> <li>If audited per bin</li> <li>Or per truckload (<b>by weight</b>)</li> </ul>	<b>&lt;5%</b>		
Estimated participation rate (number of people using the bin provided)	<b>n/a</b>		
Amount of funding spent with NSW suppliers (\$) ( <b>shall depend on outcome of the tender i.e. which MGBs are accepted</b> ).	<b>To be updated</b>		
Total additional FTE	<b>n/a</b>		
Individuals engaged(SC 1)	<b>n/a</b>		
Consultants/contractors involved (SC3)	<b>n/a</b>		
Non-Trust funded staff involved (SC4)	<b>n/a</b>		
Volunteers involved (SC5)	<b>n/a</b>		
Organisations engaged(SC9)	<b>n/a</b>		
Training sessions conducted (not by a Registered Training Organisation) (SC10)	<b>n/a</b>		
Training sessions conducted by a Registered Training Organisation (SC11)	<b>n/a</b>		
People trained (SC12)	<b>n/a</b>		
Educational products developed(SC 15)	<b>n/a</b>		
Individuals potentially reached(SC16)	<b>n/a</b>		

Projected Waste Diversion Detail							
Waste Diverted from Landfill* (Tonnes)	Months post service rollout						
	Month 1	Month 2	Month 3	Month 4	Month 5	Month 6	6 mth Total
Additional tonnage of garden organics collected (R3)	6.1 kg/wk/hh for 2,055 hh x 4.3 wks = 54 t	54	54	54	54	54	324
Additional tonnage of food organics collected (R3)	1.8 kg/wk/hh for 2,055 hh x 4.3 wks = 16 t	16	16	16	16	16	96
Additional tonnage of food and garden organics collected (R3)	70	70	70	70	70	70	420

\*The estimated increase is based on the 2011-12 NSW average per household for fortnightly organics collections i.e. 6.1 kg per hh per week for the number of premises. The weekly organics collections (presumably include food waste) NSW average is 9.1 kg per hh per week

Actual Waste Diversion Detail							
Waste Diverted from Landfill (Tonnes)	Months post service rollout						
	Month 1	Month 2	Month 3	Month 4	Month 5	Month 6	Total
Additional tonnage of garden organics collected (R3)							
Additional tonnage of food organics collected (R3)							
Additional tonnage of food and garden organics collected (R3)							

End use/s (Internal)	Garden Organics	Food Organics	Food and Garden Organics
Split amounts per use	The tender will determine the use of output products. The tenderer must demonstrate the proposed re-use of the product. This information can be updated following the acceptance of a tender.		
End market/s (External)			
Split amounts per market			



A decorative graphic on the right side of the page. It consists of a black diagonal line running from the top right towards the bottom left. To the right of this line, there are several clusters of yellow hexagons of varying sizes, arranged in a pattern that resembles a stylized tree or a series of branching paths.

## Extension of the Waste Levy Options Paper

[www.epa.nsw.gov.au](http://www.epa.nsw.gov.au)

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April 2014

## **Providing feedback**

Councils are encouraged to consider all options outlined in this paper.

Written submissions should be sent to:

By mail: Waste Levy Consultation  
Waste and Resource Recovery Branch  
NSW Environment Protection Authority  
PO Box A290  
Sydney South NSW 1232

By fax: (02) 9995 5930

By email: [waste.reform@epa.nsw.gov.au](mailto:waste.reform@epa.nsw.gov.au)

**All submissions must be received by the EPA by close of business on Friday  
20 June 2014.**

## Contents

Introduction .....	5
Challenges .....	6
Recycling performance .....	7
What is the waste levy? .....	8
How does the waste levy work? .....	8
Who pays the levy? .....	9
Effect of the waste levy .....	11
Putting a value on waste .....	11
Revenue from the levy .....	11
Access to <i>Waste Less, Recycle More</i> funding .....	11
Facility setup .....	11
Weighbridges .....	12
Reporting and record keeping .....	12
Domestic waste charges .....	13
Options for consultation .....	14
What happens with the revenue? .....	19
Appendix 1 – Council profile and levy options (assumes \$10 a tonne levy) .....	20
Appendix 2 – Overview of funding from the <i>Waste Less, Recycle More</i> initiative .....	23
Appendix 3 – Estimated cost of installing a weighbridge .....	25

## **Introduction**

The Environment Protection Authority (EPA) recognises the challenges regional councils face in the areas of resource recovery and landfill management.

In 2012, the Minister for the Environment, the Hon Robyn Parker MP, commissioned the internationally recognised consultancy firm KPMG to undertake an independent review of the waste levy.

In this review, KPMG recommended:

- (1) extending the waste levy across the whole of New South Wales, and
- (2) exempting small regional landfills receiving less than 5,000 tonnes per annum from the requirement to pay the levy.

The NSW Government did not support this recommendation of the KPMG review. The NSW Government instead requested that the EPA consult with potentially affected councils. As part of this consultation process, the Minister has requested that the EPA develop this options paper to seek feedback from local councils on their views on extending the waste levy.

This paper provides four options for consideration and feedback:

**Option 1** – Not expanding of the levy

**Option 2** – Extending the levy across NSW

**Option 3** – Extending the levy across the state, whilst exempting regional landfills that receive <5,000 tonnes per annum (the KPMG recommendation)

**Option 4** – Implementing an 'opt in' levy system where councils currently located outside the levy area can choose to implement a waste levy at set or chosen rates.

## Challenges

There are 80 local government areas across NSW to which the waste levy does not apply. These areas are typically rural or regional areas with populations ranging from just over 1,000 people to up to 60,000 people.

Councils in the non-regulated area<sup>1</sup> face unique challenges that affect the provision and performance of recycling and waste management services. These include limited resources, low population numbers/densities and long distances between population centres, and council-run facilities such as landfills.

Low volumes of waste generation (200 tonnes of domestic waste in one council in a year<sup>2</sup>) and the low cost of landfilling in regional areas can result in a lack of economic incentives for industry to invest in recycling infrastructure and a limited market for recycled products. Therefore, most of the waste and recycling infrastructure in the non-regulated area is owned and operated by councils.

There are 369 landfills across NSW. Of these, 287 or 78% are located in the non-regulated area. Across the 80 local government areas there is an average of 3.5 landfills per area, with a maximum of 13 landfills in one council area. In the non-regulated area there is an equivalent of one landfill per 5,817 people.

Of these 287 landfills, 98% are operated by or on behalf of local councils. The majority of landfills in the non-regulated area receive less than 5,000 tonnes of waste a year with 190 landfills receiving 1,000 tonnes or less (Figure 1).

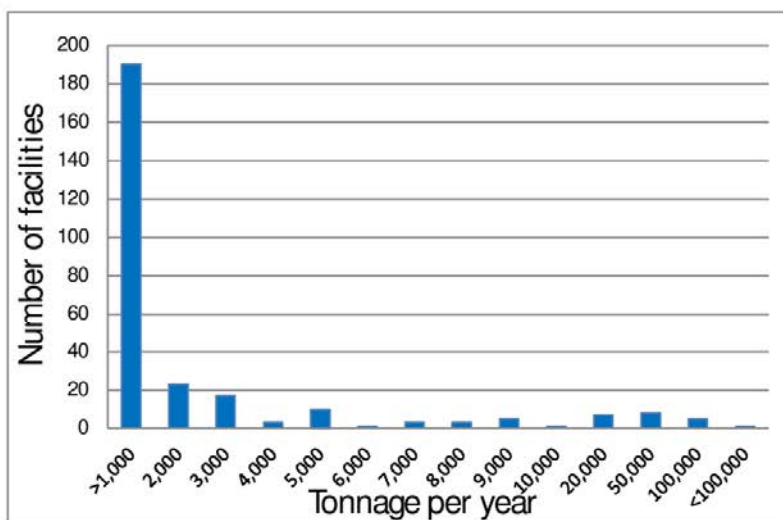


Figure 1: Number of landfills in the non-regulated area by tonnage received<sup>3</sup>.

<sup>1</sup> The 'non-regulated area' refers to the 80 local government areas that are located outside of the current 'regulated' or levy paying area.

<sup>2</sup> NSW Local Government Waste and Resource Recovery Data Report 2011–12.

<sup>3</sup> NSW Environment Protection Authority.

### Recycling performance

In 2011–12, the 80 councils in the non-regulated area collectively generated 531,049 tonnes, disposed of 341,324 tonnes (64.3%) and recovered 189,724 (35.7%) tonnes of municipal solid waste (MSW)<sup>3</sup>.

Across NSW, resource recovery has more than doubled since 2002–03, increasing from an estimated 5.3 million tonnes to 10.7 million tonnes in 2010–11. However, resource recovery has been subdued in the non-regulated area, where approximately 64.3% of the total tonnes of MSW generated was sent to landfill in 2011–12 with a waste diversion rate of 35.7%.

In contrast, the diversion rate for MSW in regulated areas was 52% in the Sydney metropolitan area, 41.8% in the extended regulated area and 49.1% in the regional regulated area in the same year (Figure 2).



Figure 2: Diversion rates for 2011–12<sup>4</sup>.

<sup>3</sup>NSW Local Government Waste and Resource Recovery Data Report 2011–12.



## What is the waste levy?

One of the NSW Government's key priority actions is to increase recycling to limit the need for new landfills, reduce landfill disposal and turn waste into valuable resources. To achieve this, ambitious recycling targets have been set. The state's recycling targets and performance are outlined in Table 1.

**Table 1: Recycling performance in NSW**

Waste sector	2000 baseline	2002–03	2004–05	2006–07	2008–09	2010–11	2021 draft target <sup>5</sup>
<b>Municipal</b>	26%	30%	33%	38%	44%	52%	70%
<b>Commercial &amp; industrial</b>	28%	34%	38%	44%	52%	57%	70%
<b>Construction &amp; demolition</b>	65%	64%	62%	67%	73%	75%	80%
<b>Overall</b>	–	45%	46%	52%	59%	63%	75%
<b>Total waste recycled (Mt)</b>	–	5.3	6	8	9.5	10.7	14

Mt = megatonnes

The NSW Government uses a range of policy tools to increase recycling and divert valuable resources from landfill back into the economy. The key economic instrument to drive greater waste avoidance and resource recovery is the waste levy.

Under Section 88 of the *Protection of the Environment Operations Act 1997*, occupiers of scheduled waste disposal facilities are required to pay a levy for all waste received at that facility. The amount, manner, location and timing of payment are set out in Part 2 the *Protection of the Environment Operations (Waste) Regulation 2005* (Waste Regulation).

The levy is payable:

- by the occupier of a facility required to hold an Environment Protection Licence for waste disposal (either application to land or incineration)
- on each tonne of waste received at the facility
- where that facility is located in the regulated area or receives waste from the regulated area.

## How does the waste levy work?

Historically, the disposal of waste at landfills has been the cheapest waste management option. A waste levy is a market-based mechanism that increases the *relative* price of disposal. In this way, it encourages efforts to minimise the amount of waste produced and shift resources from disposal to higher order uses. Effectively, the strong price signal of the levy creates a market condition where recovery facilities can compete with landfill for resources as landfilling costs increase.

The economic decision to recycle or landfill is represented in the simplified demand and supply model for recycling in Figure 3.

As the waste levy increases, thereby increasing the marginal cost of landfill, the set of viable materials for recycling increases (to the left of the equilibrium point).

<sup>5</sup> Draft NSW Waste Avoidance and Resource Recovery Strategy 2013–21.

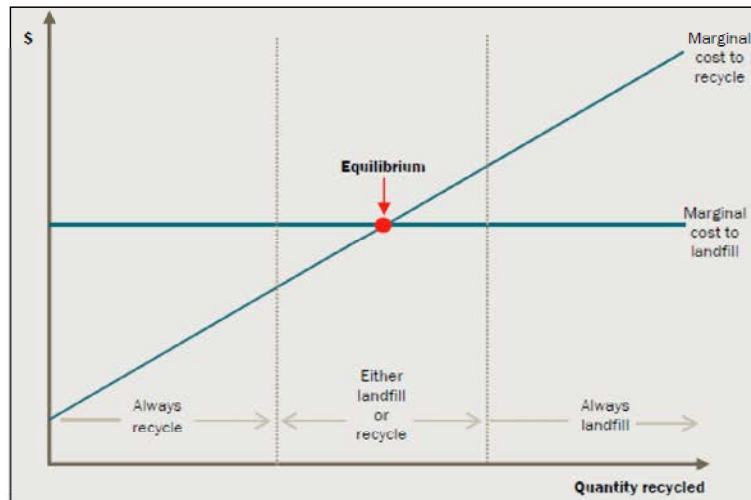


Figure 3: A simplified demand and supply model representing the economic decision to recycle or landfill<sup>6</sup>.

The levy applies to each tonne of waste received at a licensed landfill. However, certain types of waste are exempt from the levy, including dredging spoil and waste collected in accordance with a community service, biological outbreak or natural disaster.

Landfill operators can claim a full levy deduction for any waste that is transported off site or used for approved operational purposes. In this way the levy only applies to waste that is disposed of 'in the hole'.

The waste levy is a key tool for increasing recycling rates and reuse and creating behavioural change in NSW to reduce waste generation.

### Who pays the levy?

Whilst the operator of a licensed landfill is responsible for paying the waste levy to the NSW Government, they are acting only a collection agent. Landfill operators (mostly councils in the case of regional areas) usually add the cost of the levy to their disposal charges. In this way, the cost of paying for the levy is borne by the *generators* of the waste, whether they be households or businesses. This provides businesses, councils and individuals with an incentive to reduce the amount of waste they generate and seek recycling opportunities.

The waste levy applies equally to the three main waste streams: municipal solid waste (MSW), commercial and industrial (C&I) and construction and demolition (C&D) waste.

The majority of MSW is collected from council kerbside collections. Councils pass on the full cost of the waste levy to ratepayers by incorporating the levy costs into the domestic waste management charge in council rates. In accordance with the *Local Government Act 1993*, domestic waste charges (including the levy) are not subject to rate pegging.

Councils operating landfills that accept C&I and C&D waste incorporate the levy into the gate fees, so the generator of the waste pays the levy rather than council. The levy is then passed on to the NSW Government.

<sup>6</sup> Centre for International Economics.

Half of the waste disposed of as landfill in the non-regulated area is MSW, which is the waste predominantly collected by local councils from households<sup>7</sup> (Figure 4). If a levy is applied for MSW in the non-regulated area, council rates will need to be increased to account for this.



**Figure 4: Waste disposed of at landfills in the non-regulated area by stream.  
C&D = construction and demolition; C&I = commercial and industrial;  
MSW = municipal solid waste.**

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<sup>7</sup> NSW Environment Protection Authority.

## Effect of the waste levy

### Putting a value on waste

The introduction of a waste levy places a value on waste and sets a disposal price more closely aligned with the environmental and social costs of landfilling.

A levy does not have to be high to deliver benefits. A low rate (between \$5 and \$10 a tonne) that reflects the circumstances of regional councils can have longstanding benefits for a community.

A levy applied to waste landfilled in the non-regulated area would provide a strong incentive for regional communities to use resources more efficiently, divert waste from landfill, and increase recycling and resource recovery. It would also encourage the improvement of waste facility layouts and the consolidation of small landfills, which can have higher environmental impacts<sup>8</sup>.

The introduction of a waste levy would also ensure that councils have accurate and robust data available on waste disposal trends and resource recovery rates from their local government area. This data can then be used more effectively to engage councillors and the community on waste and resource recovery performance and initiatives.

### Revenue from the levy

A waste levy will generate revenue for the waste disposed. Depending on agreements for the hypothecation of this revenue, which is discussed later in this paper, this money can be directed towards the funding of waste and resource recovery programs or infrastructure.

### Access to Waste Less, Recycle More funding

Under the *Waste Less, Recycle More* initiative, the NSW Government has allocated \$465.7 million in funding for a range of waste and resource recovery infrastructure grants and programs.

Councils across the state will have access to the \$70 million Organics Infrastructure Fund and a \$70 million Drop-Off Centre Fund. The NSW Government has also committed \$78 million for tackling illegal dumping and littering.

However, only councils in the levy-paying area will have access to the \$60 million Waste and Recycling Infrastructure Fund. Inclusion of councils located in the non-regulated area in the regulated (or levy paying) area will ensure they will also be eligible to access this funding. Further details are outlined in Appendix 2.

### Facility setup

Waste facilities responsible for paying the waste levy are required to have infrastructure in place such as:

- weighbridges
- physical barriers to direct traffic
- fencing
- signage.

This infrastructure can consist of simple inexpensive fences or other physical barriers made from materials available onsite such as empty drums filled with concrete. modifications are in line with NSW Government expectations for environmental improvements to regional waste facilities.

<sup>8</sup> The full cost of landfill in Australia, BDA Group (2009).



Under the NSW Government's *Waste Less, Recycle More* initiative there is funding available to support regional and rural councils with landfill consolidation and closure, building and upgrading transfer stations, and environmental improvements to small landfills servicing rural communities.

The levy does not apply to recyclables that are not landfilled. Vehicles transporting waste for reuse can be directed to a separate drop-off area accessible *prior* to entering the licensed landfill area to ensure that recyclables and greenwaste are received outside the levy system. The EPA facilitates this outcome by excising part of the landfill from its environment protection licence to allow for levy-free recycling activities.

The EPA can provide advice and assistance on appropriate facility setup on a case-by-case basis, including site visits and ongoing support.

### **Weighbridges**

Implementation of a waste levy in the non-regulated area would require waste disposal facilities to install and operate a weighbridge.

The EPA does, however, have the power to exempt small levy-paying waste disposal facilities from the requirement to install and operate a weighbridge. Small facilities that do not have a weighbridge but are located in a levy paying area (e.g. Kyogle Landfill Facility) must use a range of 'conversion' factors that are applied manually by the operator to calculate the amount of waste passing through the facility.

Robust, accurate and current data is critical to the development of effective waste policy and plays an important role in informing investors, regulators and particularly decision makers in local government and the waste industry. Weighbridges are important to maintain accurate records of the amount of waste that is entering and exiting a facility.

An estimate of the cost of installing a weighbridge is provided at Appendix 3.

### **Reporting and record keeping**

A levy system has record keeping and reporting requirements.

The levy liability for waste disposal facilities is reported to the EPA through a Waste Contribution Monthly Report (WCMR). This report is submitted to the EPA on a monthly basis, and levy payment is due 56 days after the end of each calendar month. Flexible reporting requirements are available for small facilities (e.g. every six months).

A WCMR contains all the information about the waste received at the facility including the source, any exemptions and deductions claimed and the waste contribution calculation (the EPA's [Waste Monthly Contribution Report form](http://www.epa.nsw.gov.au/wr/paperforms.htm) is available at: [www.epa.nsw.gov.au/wr/paperforms.htm](http://www.epa.nsw.gov.au/wr/paperforms.htm)).

The EPA can assist and support waste operators in the use and operation of WCMRs and appropriate record-keeping practices.

### Domestic waste charges

Albeit small, the waste levy would have an effect on council rates paid by households.

Households in the non-regulated area dispose between 5.5 to 33 kilograms of waste per week. This represents an average of 11.5 kilograms per household per week, which equates to an average levy impact of \$0.11 a week per household, or a levy rate of \$10 per tonne. Examples are provided in Table 2.

**Table 2: Estimated annual waste levy proportion assuming a levy of \$10/tonne**

Council	Annual domestic waste charge <sup>9</sup>	Levy proportion
Albury	\$190	3%
Snowy River	\$437	1.3%
Narrabri	\$357	1.6%
Orange	\$233	2.4%
Wagga Wagga	\$254	2.2%

<sup>9</sup> NSW Local Government Waste and Resource Recovery Data Report 2011–12.

## **Options for consultation**

KPMG made 17 recommendations in their final report to the NSW Government to improve the operation of the waste levy. Recommendation 16 of the report stated:

***“the levy should be applied across the whole of NSW, with small regional landfills receiving <5,000 tonnes of waste per annum remaining exempt from the levy.”***

In response to KPMG’s recommendation, the NSW Government requested that consultation be undertaken with councils that would be affected if the waste levy was extended across the state.

For the purpose of this paper, the levy rate in the current non-regulated area is estimated to be \$10 a tonne.

This paper sets out four options for the scope and coverage of the waste levy in the non-regulated area, outlining the implications associated with adopting each option. The four options are:

**Option 1** – No expansion of the levy

**Option 2** – Extending the levy across the whole of NSW

**Option 3** – Extending the levy across the state, whilst exempting regional landfills that receive <5,000 tonnes per annum (the KPMG recommendation)

**Option 4** – Implement an ‘opt in’ levy system where councils currently outside the levy area can choose to implement a waste levy at set or chosen rates.

Councils that wish to indicate a preference for no expansion of the levy (Option 1) as part of the consultation, are also requested to indicate their preferred option should a waste levy be expanded to the non-regulated area (Options 2 to 4).



**Option 1: No expansion of the levy**

This option maintains the current geographical coverage of the levy.

**Implications**

Maintaining the current levy arrangements would mean that there would be no price signal discouraging landfill disposal and driving resource recovery in the non-regulated area. Additionally, there would be no strong driver for consolidation of smaller landfills that can have detrimental environmental impacts.

The ongoing exclusion of regional areas from the levy framework has the potential to widen the gap between regional councils and levy paying areas. Recycling rates continue to climb in levy paying areas and new and upgraded recycling infrastructure is generating considerable social and environmental benefits to local communities.

Additionally, local councils in the non-regulated area would miss out on important waste and resource recovery funding opportunities that are available only to levy paying councils. Further details on funding available through the NSW Government's *Waste Less, Recycle More* initiative are provided in Appendix 2.

However, in the absence of a waste levy, councils can continue to implement practical measures to increase recycling in partnership with the EPA. These include the consolidation of small landfills, building community drop-off centres to make it easier for households to dispose of problematic wastes and setting up new infrastructure to increase the recovery of organics.

A summary of the implications to councils in the non-regulated area under this option is provided at Appendix 1.

**Option 2: Extend the levy across the state**

Under this option, all landfills across NSW would be required to pay the waste levy.

To enable councils and industry to prepare for the extension of the levy, the levy would have a delayed commencement date of 12 months.

**Implications**

Extending the levy across the state would introduce a strong economic incentive to increase recycling and resource recovery in the current non-regulated area, ensuring that landfill gate prices not only reflect the costs of managing the facility but also the social and environmental costs of landfilling.

Depending on the hypothecation rate, levy funds would be available for regional councils to invest in new and upgraded waste and resource recovery infrastructure or programs. This would also be a strong driver for consolidating small landfills and transitioning to larger landfills and transfer stations.

Local councils in the non-regulated area would also be eligible to access additional funding opportunities available only to levy paying councils under the *Waste Less, Recycle More* initiative. This would mean that all 152 councils across the state would have access to the Waste and Recycling and Infrastructure Fund.

Under this option, all landfills will need to establish and operate a weighbridge to record and report the waste received.

An outline of the implications to councils in the non-regulated area under this option is provided in Appendix 1.

The estimated revenue generated under this option, based on 2011–12 disposal data<sup>10</sup> and a \$10/tonne levy rate is would generate approximately \$11.7 million in the first year or nearly \$60 million over five years.

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<sup>10</sup> NSW Environment Protection Authority

**Option 3: KPMG recommendation for extending the levy**

As with Option 2, Option 3 would involve another levy area being added alongside the Sydney metropolitan area, the extended regulated area and the regional regulated area to include the 80 local government areas currently in the non-regulated area. However, landfills located in the non-regulated area **and** the regional regulated area that receive less than 5,000 tonnes of waste per year would be exempt from the requirement to pay the levy. This exemption would not apply to 'new' landfills created after 1 July 2014, regardless of size.

**Implications**

Of the 287 landfills within the non-regulated area, in 2010–11, 248 facilities received less than 5,000 tonnes of waste. Therefore, under this option only 36 facilities would be liable to pay the waste levy. Thirty five of these facilities are operated by or on behalf of 32 councils and all 36 landfills are currently required to be licensed.

In addition to the non-regulated area, this option has implications for landfills and councils in the regional regulated area. In 2010–11, 14 landfills in the regional regulated area received around 5,000 tonnes of waste or less. These 14 facilities are located in nine council areas and would become exempt from the levy under this option.

The EPA strongly supports the closure of small, poorly performing landfills and the transition to larger regional landfills, where appropriate. This option, however, provides an incentive for councils to keep small landfills open and represents a disincentive for councils looking to invest in well-engineered regional facilities. Also, councils may change their practices to ensure certain landfills remain under the 5,000 tonne threshold.

An outline of the implications to councils in the non-regulated area under this option is provided at Appendix 1.

The estimated revenue generated under this option, based on 2011–12 disposal data<sup>11</sup> and a \$10/tonne levy rate, is approximately \$9.9 million in the first year or \$49.5 million over five years. Equity issues would be used to determine whether the levy funds should be distributed to all councils in the non-regulated area or only those councils with levy paying facilities.

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<sup>11</sup> NSW Environment Protection Authority

**Option 4: Opt-in levy system**

Under this option, councils could be added to a new levy area by advising the EPA that they want to 'opt in' to the levy system.

**Implications**

An opt-in levy system would give flexibility to regional councils that want a waste levy in place. This option could involve a uniform levy rate set by the EPA following consultation or a rate chosen by each individual council.

A levy would incentivise generators of waste to reduce the amount of waste they generate as well as encourage them to seek legitimate alternatives to disposal.

This system has the potential to set up substantial differences in disposal fees between neighbouring local government areas. This could direct the flow of waste from those councils that chose to opt-in for a levy system to those councils that do not. This may result in some perverse waste management, resource recovery and waste transport outcomes.

Funding would be unlocked for important waste and resource recovery initiatives run by council or those available under the Government's *Waste Less, Recycle More* initiative.

Combined with the funding incentive to opt-in and pay the levy, councils may elect to close and consolidate their small landfills, which have much higher operating costs and impact on the environment, and transition to larger landfills. This is strongly supported by the EPA.

If 75% of councils in the non-regulated area opt in, the estimated revenue generated based on 2011–12 disposal data<sup>12</sup> and a \$10/tonne levy rate is approximately \$8.8 million in the first year or \$44 million over five years. If 50% of councils opt in, this amount would be approximately \$5.9 million in the first year or \$30 million over 5 years.

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<sup>12</sup> NSW Environment Protection Authority

## What happens with the revenue?

Under the current levy framework the totality of the waste levy collected by the EPA goes to consolidated revenue and around one third is redirected by the NSW Treasury to waste and environmental programs. However, if a levy system was in place in the current non-regulated area a greater proportion of the revenue could be directed back to councils for investment in waste and resource recovery programs.

An estimate of yearly funds directed<sup>13</sup> to councils in the non-regulated area for each of the four levy options at varying levels of hypothecation is outlined in Table 3.

**Table 3: Estimate of levy funds returned to council by level of hypothecation**

Hypothecation	Option 1	Option 2	Option 3	Option 4 <sup>14</sup>
100%	\$0	\$11.7 million	\$9.9 million	\$5.9 million
75%	\$0	\$8.8 million	\$7.4 million	\$4.4 million
50%	\$0	\$5.9 million	\$4.9 million	\$2.9 million
25%	\$0	\$2.9 million	\$2.5 million	\$1.5 million

In addition to the level of hypothecation, councils are requested to provide feedback on what hypothecated funds should be used for and the manner in which they should be distributed. For example, feedback is sought on whether levy revenue should be provided back to councils:

- on a per capita basis (resulting in very low cumulative amounts for small councils – as low as \$12,250 per year under option 1 for a council with 7,000 people at 25% hypothecation)
- as a lump sum for regional groups of councils
- as a pool of contestable grant funding to be applied for by all councils
- as a pool of non-contestable funding for waste and recycling infrastructure and programs and community initiatives
- to be made available only to levy-paying councils for Options 3 and 4
- other option.

<sup>13</sup> Based on 2011–12 disposal data: NSW Environment Protection Authority

<sup>14</sup> Based on 50% councils in the non-regulated area opting in

## Appendix 1 – Council profile and levy options (assumes \$10 a tonne levy)

<b>Small non-regulated area council<sup>15</sup> – less than 7,000 people</b> 4,052 tonnes of waste disposed (yearly average) 55% municipal solid waste, 27% commercial and industrial, 18% construction and demolition				
Option	1	2	3	4
<b>Administration costs</b>				
Weighbridge	\$0	\$62,000 to \$102,000		
Staffing and ongoing operational cost (weighbridge)	\$0	\$46,000/ year	Dependent on landfill sizes in council area	Dependent on council decision
Licensing fees	\$0	\$3,600/ year		
<b>Outcomes</b>				
Regulatory consistency across the state	No	Yes	Partial	Partial
Access to funding under <i>Waste Less, Recycle More</i> initiative	Partial	Yes	Partial	Yes for opt-in councils
Driver to consolidate landfills	No	Yes	No	Yes for opt-in councils
Financial disadvantage for sending waste to landfill	No	Yes	Partial	Yes for opt-in councils
Strong encouragement for generators to reduce waste	No	Yes	Partial	Yes for opt-in councils
Increased recycling rates	No	Yes	Partial	Yes for opt-in councils
Financial incentives to develop new and upgraded recycling facilities and/or transfer stations	No	Yes	Partial	Yes for opt-in councils
Incentive to transport waste outside of council area	No	Yes	Yes	Yes
Positive impact on meeting the State's recycling targets	No	Yes	Partial	Yes for opt-in councils
Increase in domestic waste charges	No	Yes	Yes	Yes for opt-in councils
Increase in local council administration costs	No	Yes	Yes	Yes for opt-in councils

<sup>15</sup> ABS Population Data 2011–12, EPA Regional Waste Data System 2010–11 and Division of Local Government Data 2010–11.

<b>Medium non-regulated area council<sup>16</sup> – between 7,000 and 16,000 people</b> 8,646 tonnes of waste disposed (yearly average) 52% municipal solid waste, 22% commercial and industrial, 26% construction and demolition				
Option	1	2	3	4
<b>Administration costs</b>				
Weightbridge	\$0	\$62,000 to \$102,000	Dependent on landfill sizes in council area	Dependent on council decision
Staffing and ongoing operational cost (weightbridge)	\$0	\$46,000/ year		
Licensing fees	\$0	\$3,600/ year		
<b>Outcomes</b>				
Regulatory consistency across the state	No	Yes	Partial	Partial
Access to funding under <i>Waste Less, Recycle More</i> initiative	Partial	Yes	Partial	Yes for opt-in councils
Driver to consolidate landfills	No	Yes	No	Yes for opt-in councils
Financial disadvantage for sending waste to landfill	No	Yes	Partial	Yes for opt-in councils
Strong encouragement for generators to reduce waste	No	Yes	Partial	Yes for opt-in councils
Increased recycling rates	No	Yes	Partial	Yes for opt-in councils
Financial incentives to develop new and upgraded recycling facilities and/or transfer stations	No	Yes	Partial	Yes for opt-in councils
Incentive to transport waste outside of council area	No	Yes	Yes	Yes
Positive impact on meeting the state's recycling targets	No	Yes	Partial	Yes for opt-in councils
Increase in domestic waste charges	No	Yes	Yes	Yes for opt-in councils
Increase in local council administration costs	No	Yes	Yes	Yes for opt-in councils

<sup>16</sup>ABS Population Data 2011–12, EPA Regional Waste Data System 2010–11 and Division of Local Government Data 2010–11.



<b>Large non-regulated area council<sup>17</sup> – greater than 16,000 people</b> 54,353 tonnes of waste disposed (yearly average) 43% municipal solid waste, 29% commercial and industrial, 28% construction and demolition				
Option	1	2	3	4
<b>Administration costs</b>				
Weightbridge	\$0	\$62,000 to \$102,000		
Staffing and ongoing operational cost (weightbridge)	\$0	\$46,000/ year	Dependent on landfill sizes in council area	Dependent on council decision
Licensing fees	\$0	\$3,600/ year		
<b>Outcomes</b>				
Regulatory consistency across the state	No	Yes	Partial	Partial
Access to funding under <i>Waste Less, Recycle More</i> initiative	Partial	Yes	Partial	Yes for opt-in councils
Driver to consolidate landfills	No	Yes	No	Yes for opt-in councils
Financial disadvantage for sending waste to landfill	No	Yes	Partial	Yes for opt-in councils
Strong encouragement for generators to reduce waste	No	Yes	Partial	Yes for opt-in councils
Increased recycling rates	No	Yes	Partial	Yes for opt-in councils
Financial incentives to develop new and upgraded recycling facilities and/or transfer stations	No	Yes	Partial	Yes for opt-in councils
Incentive to transport waste outside of council area	No	Yes	Yes	Yes
Positive impact on meeting the state's recycling targets	No	Yes	Partial	Yes for opt-in councils
Increase in domestic waste charges	No	Yes	Yes	Yes for opt-in councils
Increase in local council administration costs	No	Yes	Yes	Yes for opt-in councils

<sup>17</sup> ABS Population Data 2011–12, EPA Regional Waste Data System 2010–11 and Division of Local Government Data 2010–11.



**Appendix 2 – Overview of funding from the *Waste Less, Recycle More* initiative**

Source	Purpose	(\$M)	Who is eligible?			
			Levy-paying councils in regulated area	Councils in non-regulated area	Industry	NGO
Organics Fund	New and renovated infrastructure and equipment	\$4.3	P	P	P	X
	Collection services and community education	\$17	P	P	X	X
	Food waste avoidance & re-use education	\$2.7	P	P	P	P
	Market development and support	\$3	P	P	P	X
Problem Waste Fund	Build/upgrade community drop-off centres	\$44.3	P	P	X	X
	Industry drop-off centres	\$14.7	X	X	P	P
	Waste collection events	\$11	P	P	X	X
Waste and Recycling Infrastructure Fund	New and upgraded infrastructure, equipment and building/upgrading transfer stations	\$60	P	X	P only levy area	P only levy area
Business Recycling Program	Programs to assist businesses in reducing waste and increase recycling	\$35	X	X	P	X
Recycling Innovation Fund	Infrastructure for targeted wastes	\$8.5	P	P	P	P
	Market development & product specification	\$1.5	P	P	P	P
	Metal shredding industries	\$5	X	X	P	X

NGO = Nongovernmental organisation.

Source	Purpose	(\$M)	Who is eligible?			
			Levy-paying councils in regulated area	Councils in non-regulated	Industry	NGO
Local Government Fund	Support transition from WasIP	\$38.7	P	X	X	X
	Non-contestable funding	\$70	P	X	X	X
	Regional coordinators, infrastructure planning and development	\$9	P	X	X	X
	Support for voluntary waste groups	\$13	X	P	X	X
	Regional and rural council support for landfill consolidation and closure	\$7	P	P	X	X
Illegal Dumping Fund	Support initiatives within a state-wide illegal dumping strategy	\$58	P	P	P	P
Litter Fund	Local government programs and initiatives	\$10	P	P	X	X
	State-wide programs and initiative	\$10	P	P	P	P

NGO = Nongovernmental organisation; WasIP = Waste and Sustainability Improvement Payment

### Appendix 3 – Estimated cost of installing a weighbridge

	Equipment/ Installation	Software	Trade certification	Total
<b>Above-ground</b>				
12 metres	\$50,000	\$6,000	\$6,000	\$62,000
18 metres	\$65,000	\$6,000	\$6,000	\$77,500
<b>Fully In-ground</b>				
12 metres	\$75,000	\$6,000	\$6,000	\$87,000
18 metres	\$90,000	\$6,000	\$6,000	\$102,000

\* Estimated cost of installation assumes best case scenario of stable soils and a flat surface.

**The \$7 million Local Government Fund, under the *Waste Less, Recycle More* initiative, to support regional and rural local councils in landfill consolidation and closure would be available to assist with the installation of weighbridges.**

The operation of a weighbridge requires computer and recording systems verification and tasks including:

- directing vehicles onto the weighbridge platform
- correctly setting the weighbridge to zero before commencing a weighing
- weighing of vehicles on the way in
- weighing of vehicles on the way out
- completing and issuing a weighbridge ticket/invoice to the driver.

The ongoing costs of operating a weighbridge are approximately \$46,000 a year. This ongoing cost includes a yearly certification and maintenance cost of \$3,500 and an equivalent full-time salary for one person of \$42,500 (incl. super), calculated using the NSW Fair Work Waste Management Award 2010 MA000043 of \$19.70/hour minimum wage.

Ongoing technical support on weighbridge operation should be sought from weighbridge providers or manufacturers.

**MINUTES OF THE BLAYNEY SHIRE CEMETERY FORUM MEETING**  
**HELD ON THURSDAY 8 MAY 2014 AT THE BLAYNEY SHIRE**  
**COMMUNITY CENTRE**

Meeting commenced at 5.00pm.

**PRESENT**

Hayley Lavers, Sylvia Lovenfosse, Kevin Radburn (Senior), Councillor Kevin Radburn and Glenn Wilcox.

**APOLOGIES**

Councillor Geoff Braddon and Gerry Nolan.

**CONFIRMATION OF MINUTES**

The minutes of the previous meeting held on 20 November 2013 were confirmed to be a true and accurate record of that meeting (Kevin Radburn Senior/Sylvia Lovenfosse)

**DECLARATIONS OF INTEREST**

Nil.

**GENERAL BUSINESS**

Draft Cemeteries Management Plan

- Review by General Manager and send to Council for approval.

Muslim Cemetery at Hobbys Yards Cemetery

- Check requirements and establish a section at Hobbys Yards and Blayney.

Neville Cemetery Gates

- Completed.

Rabbits at Blayney and Millthorpe

- Graves being undermined.
- Fumigation to be investigated.

Heritage Funding

Use heritage funding to fix major grave sites in cemetery.

Millthorpe Cemetery

- Vehicle access behind old church and cemetery being damaged by cars: review access needs and block off.

**NEXT MEETING**

The next meeting of the Cemetery Forum will be held on Thursday 14 August 2014 commencing at 5.00pm.

**MEETING CLOSE**

The meeting closed at 5.45pm.

# Placeholder for Attachment 2

Committee Reports No. 14

Cemeteries Management Plan

15 Pages



## **Blayney Shire Council**

### **CHARTER**

## **BLAYNEY SHIRE ACCESS ADVISORY COMMITTEE**

### **Role**

The primary role of the Access Committee is to:

- address matters arising from the Blayney Shire Pedestrian and Access Mobility Plan.
- advise Council on ways to improve access for people who live, work or visit the Blayney Shire Local Government Area.
- provide specialist advice and support to Council relating to access issues.
- provide an avenue for community members and organisations to raise and address access issues.
- educate and provide information to Council, individuals, organisations and the community on access issues.
- provide input into and work with all relevant organisations and or individuals on access issues.
- inform, lobby and influence relevant organisations and businesses to improve access.

### **Responsibilities**

The Access Committee is responsible for:

- advising and making recommendations to Council on matters relating to access issues, with particular emphasis on actions from the Blayney Shire Pedestrian and Access Mobility Plan.
- advising and making recommendations to Council on matters relating to access issues, with particular emphasis on issues for people with disabilities as defined by the Disability Discrimination Act.
- providing advice and monitoring the implementation of relevant Council programs and policies. Such programs and policies include, but are not limited to: Disability Discrimination Act Action Plan, Access and Equity Policy and People with Disabilities Social Plan.

### **Membership, Chairperson and Voting**

Membership of the Access Committee comprises:

- 1 Councillor (Chairperson)
- 4 Community representatives
- General Manager (or nominee) and Council staff as required. Council staff will be ex-officio members.

**Meetings**

Meetings are to be held on a needs basis as determined by the committee.

A required quorum of 50% committee members will be needed at each meeting.

All operations of the Committee shall be in accordance with Council's adopted code of meeting practice.

The meeting is open to member of the public.

**Appointment of members**

Community members seeking appointment to the Access Committee are to nominate by contacting the General Manager.

**Term**

The Access Committee shall dissolve at the General Election of Blayney Shire Council. Council may dissolve the Committee at any time, and any authority conferred by Council to this Committee may be withdrawn – either wholly or in part – by resolution of Council.

**Communication and Reporting**

An agenda will be circulated by post or email to all members of the Access Committee at least one week prior to the meeting.

Matters to be considered must be included in the Agenda for the meeting and must be provided in writing to the General Manager (or nominee) at least ten (10) days before the date of the meeting. The agenda will include an open session for general business where new issues can be raised, and members of the public can speak and be heard.

Formal minutes of the Access Committee will be produced in accordance with Council's Code of Meeting Practice. The mover and seconder of any recommendation are to be recorded.

The main items of business and recommendations will be reported to the ordinary meeting of Blayney Shire Council. Council may amend any recommendation or any portion thereof, or may refer it back to the Committee for further investigation.

**Code of Conduct and Other Council Policies**

Each Committee member who is not otherwise a Councillor or staff member shall be provided with a copy of:

- Council's Code of Conduct – Standards for Volunteers and Community Representation on a Council Meeting;
- Code of Meeting Practice; and
- Other related policies that may be applicable to the operation of the Committee.



**MINUTES OF THE BLAYNEY SHIRE ACCESS ADVISORY COMMITTEE**  
**MEETING HELD ON THURSDAY 8 MAY 2014**  
**AT THE BLAYNEY SHIRE COMMUNITY CENTRE**

Meeting commenced at 5.50pm.

**PRESENT**

Jenny McMahon, Councillor Shane Oates, Sharon Kearney, Iris Dorsett and Glenn Wilcox.

**APOLOGIES**

Nil

**CONFIRMATION OF PREVIOUS MINUTES**

The minutes of the previous meeting held on 20 November 2013 were confirmed to be a true and accurate record of that meeting (Sharon Kearney/Iris Dorsett).

**BUSINESS ARISING FROM PREVIOUS MEETING**

Nil.

**DISCLOSURES OF INTEREST**

Nil.

**GENERAL BUSINESS**

**Committee Charter**

**RECOMMENDED:** That Council adopt the Committee Charter as amended (Jenny McMahon/Sharon Kearney).

**Access Maps**

**RECOMMENDED:** That Council prepare an access map for Blayney and the Villages (Sharon Kearney/Iris Dorsett).

**Council Website**

**RECOMMENDED:** That Council prepare a community services directory noting services in the region with acknowledgement of access (disability) services (Iris Dorsett/Jenny McMahon).

**Disability Week – November 2014**

The Committee considered a possible event to be discussed at next meeting. Raise media awareness and use committee to advertise awareness.

**Commonwealth Bank Review of DA73/2013 Refusal**

Council resolved again not to approve the DA for a ramp on the footpath.

### **NEW BUSINESS**

- Items of access going to Traffic Committee need to be sent to Access Committee first for advice.
- Advise Access Committee members on website and some media to promote activities.
- Website – Committee members on each committee and promotion. What each committee does.
- Promote Heritage Park and Centrepont as accessible facilities.

### **FUTURE AGENDA ITEMS**

- Disability Week.
- Liberty Swing.

### **NEXT MEETING**

The next meeting of the Access Advisory Committee will be held on Thursday 14 August 2014 commencing at 5.45pm.

### **MEETING CLOSE**

The meeting closed at 6.45pm.

**MINUTES OF THE MEETING OF BLAYNEY SHIRE FINANCIAL  
ASSISTANCE COMMITTEE  
HELD ON TUESDAY 10 JUNE 2014  
AT BLAYNEY SHIRE COMMUNITY CENTRE**

The meeting commenced at 5:30pm.

**1. Present**

T.McPaul (Cadia)	D.Kennedy	Clr. Somerville
G.Summerson	A.Franze (Secretariat)	

**2. Apologies**

Nil

**3. Foreshadowed General Business**

Nil.

**4. Declarations of Interest**

Nil.

**4. Financial Assistance Program Financial Report**

**RECOMMENDED:**

That the report be accepted and it be noted that \$58,481 be available for Round 2: 2013/14 including \$1,450 returned by Millthorpe CWA of the \$3,000 awarded in Round 1: 2013/14.

**5. Insurance Contribution Request: Mandurama Progress Association**

**RECOMMENDED:**

That the request for insurance contribution of \$500 by Mandurama Progress Association be approved.

**6. Consideration of Round 2: 2013/14 Financial Assistance Program Applications**

Applications for Round 2 and summary were circulated to committee members by email prior to the meeting to assist with preparation. 21 applications received requesting \$80,891 with \$58,481 in funding available.

The committee discussed applications and deliberated on each against the criteria set in the guidelines. The committee was unanimous on decisions as outlined in the attached grant assessment summary. The total funding recommended for distribution, noting applications subject to conditions, is \$53,791.

**RECOMMENDED:**

That the recommendations of funding with comments in the amount of \$53,791 be approved as detailed in the attached schedule.

**7. Millthorpe Museum Interest Free Loan – interest Component**

The request for funding of the “opportunity” cost associated with the interest free loan awarded to the Millthorpe Museum was considered outside the scope of the funding guidelines.

**RECOMMENDED:**

That the request by Council for funding of the “opportunity” cost associated with the interest free loan, awarded to the Millthorpe Museum, from the Financial Assistance Program be declined and that Council no longer issue interest free loans and encourage such recipients to make application for annual waiver of interest charges.

**8. Review of the Financial Assistance Program**

It was agreed unanimously that requests for waiver of waste service charges be included in the schedule of Contributions to Rates, Sewer and Insurance as it is better aligned with such requests rather than Financial Assistance Program requests.

The application form and guidelines will be circulated to members for comment (by email) and further suggested amendments.

**9. General Business**

Nil.

**10. Future Agenda Items**

Nil.

**11. Next Meeting**

The proposed future meeting dates of the Blayney Financial Assistance Committee will be circularized for deliberation and subsequent determination to assist with timely consideration by Council.

There being no further business the meeting closed at 7.00pm.

**ATTACHMENT NO: 1 - COMMITTEE MINUTES INCLUDING ROUND 2  
APPLICATIONS RECOMMENDED FOR APPROVAL**

**ITEM NO: 16**

**BLAYNEY SHIRE COUNCIL  
FINANCIAL ASSISTANCE GRANTS - ROUND 2 2013/14**

No	Applicant	Project	total cost	other funding	grant sought	grant approved	Comments and feedback
1	Carcoar and District Historical Society Incorporated	Repair and conservation work on Stoke Stable Museum - Stage 1: Drainage and Stabilisation Work	16,423	11,561	4,862	<b>4,862</b>	A important project for a major community attraction, built in 1849. Funding of \$11,516 already received from NSW Government. Treat as a special project under guidelines.
2	Blayney and District Netball Association	Waiver of Council Hire Fees	700	-	700	<b>700</b>	Seeking waiver of court hire fees. An active and successful sport. Current year cash flow exacerbated by delay in billing hire charges.
3	Minebiz Training	Minebiz Training Community and Schools Education Program	20,000	10,000	10,000	-	Does not to qualify under the guidelines. No particular project but just general financial support.
4	CWA - Central Western Group	Public Speaking Contest for Schools	1,575	1,795	100	-	Request is for a donation. A very worthwhile cause but not within guidelines.
5	Newbridge Progress Association	Noticeboard	760	380	380	<b>380</b>	Modest cost (previous project was \$6,000). Approve subject to Council approval of design and location of noticeboard. Also need confirmation that the applicant is a legal entity.
6	Can Assist - Blayney Branch	Variety Night Concert - Waiver of Community Centre Hire Fees	460	-	460	<b>460</b>	An important and active local charity. Consistent with previous waiver of hire fees for bush dance.
7	Lifeline Central West	Financial Sustainability - Advocacy and Support	26,583	25,833	500	<b>500</b>	Provides counselling for people with financial hardship and problem gamblers. Funding sought is to meet cost of hiring rooms in Blayney for counselling sessions.
8	Robert Andrews	Blayney Swap n Shine - Waiver of Showground Fees	360	-	360	<b>360</b>	Aim is to bring a swap meet for vintage car enthusiasts to Blayney. Approve subject to confirmation that no fees to be charged or net proceeds go to charity.
9	Barry / Hobbys Yards Rural Fire Service	Barry / Hobbys Yards Fire Shed	1,052	-	1,052	<b>1,052</b>	Project is to build a retaining wall to prevent flooding of fire brigade shed. Approve subject to confirmation that funding not available through Canobolas zone RFS.
10	Uralba (Carcoar) Inc Retirement Village	Fire Door Installation	11,395	6,395	5,000	<b>3,000</b>	An important community facility. Regular recipient of grants. Substantial matching funding. Grant limited to maximum under guidelines.
11	Ian Harries on behalf of "Friends of Old Errowanbang Woolshed"	Old Errowanbang Woolshed	36,700	-	5,000	-	Old Errowanbang Woolshed is a major attraction in the Shire, for open days, functions etc. Does not meet guidelines for private industry grants. Recommend application under heritage grants program.
12	The Anglican Parish of Blayney	Disability Access Pathway - St Marks Anglican Church, Millthorpe	15,000	10,500	7,500	<b>7,500</b>	Much needed access ramp to church in Millthorpe. A well considered application with all supporting material. Dollar for dollar funding from Church. Treat as a special project.
13	Carcoar Village Association	Australia Day Fair 2014 - Fee waiver	1,156	-	1,156	<b>1,156</b>	A popular and well organised event using volunteers. Waiver of fees is consistent with previous years
14	Carcoar P. A. & H. Society	Carcoar Showground - Cattle Shed floor and railing posts	6,100	3,100	3,000	<b>3,000</b>	Will upgrade facilities for 2 day heavy horse training day by Clydesdale Horse Society. Will attract new visitors to the Shire. Previous grants to the Society have been well received and spent wisely

BLAYNEY SHIRE COUNCIL  
FINANCIAL ASSISTANCE GRANTS - ROUND 2 2013/14

No	Applicant	Project	total cost	other funding	grant sought	grant approved	Comments and feedback
15	Blayney RSL Restoration Committee	Blayney Memorial Restoration	25,284	11,600	10,000	<b>10,000</b>	An important project for Blayney in the lead up to the 100th anniversary of Gallipoli in 2015. Approve subject to exhausting funding available under Anzac Centenary Local Grants Program
16	Blayney RSL Restoration Committee	Blayney Memorial Restoration - Fee Waiver	7,206		7,206	<b>7,206</b>	This is Council's in-kind contribution: remove garden, grass area, install root guard and remove and replace flag poles
17	Canobolas Zone RFS	Waiver of Waste Service Charge - Carcoar RFS Building	310	-	310	<b>310</b>	RFS is unable to get reimbursement of these charges from the Rural Fire Fighting Fund
18	Neville Hall Trust	Waiver of Waste Service Charge	310	-	310	<b>310</b>	Falls outside s.356 grants which do not cover waste collection charges
19	Millthorpe and District Historical Society Inc	Trevor Pascoe Memorial Pavilion	252,330	232,330	20,000	<b>10,000</b>	A major project with funding already from State Govt and Cadia. Council has agreed on a \$20,000 loan plus interest foregone (worth \$4,565 over 10 years). Scale back as per Guidelines for "special projects". Any additional grant to be referred to Council. Suggest apply for balance in subsequent funding rounds
20	Rotary Club of Daybreak	B2B Cydio Sportif - Request for fee waiver	89,927	152,883	2,695	<b>2,695</b>	Very successful event with flow on benefits particularly bicycle tourism. In-kind support requested in the form of access to Carrington Park, Sports Centre and traffic control services (as in previous years)
21	Lachlan Farr	Junior State Sporting representation NSW CHS Trans Tasman Volleyball			300	<b>300</b>	Qualifies under the guidelines for state representative selection. Need evidence of selection in State representative team.
			513,631	466,377	80,891	<b>53,791</b>	

<b>SUMMARY:</b>	
Annual FAP budget	100,000
Annual FAP budget unspent 2013/14	1,486
Less s.356 grants approved (revised)	19,951
	81,535
Budget round 1 Revised	23,054
Budget round 2 Revised	58,481

**MINUTES OF THE BLAYNEY SHIRE SPORTS COUNCIL MEETING  
HELD ON THURSDAY 15 MAY 2014  
AT THE BLAYNEY SHIRE COMMUNITY CENTRE**

Meeting commenced at 5.33pm

**PRESENT**

David Kingham (Chair, Blayney Council), Scott Ferguson (Mayor, Blayney Council), Shane Oates (Blayney Council), Grant Baker (Blayney Council), Rosemary Reid (Senior Tennis), Tom Williams (Fishing), Bob Stanbridge (Senior Cricket), Adam Hornby (Senior League), Roger Clark (Senior Football), Michael Tyrell (Golf Club), Peter Wakem (Swimming Club), Trevor Jones (Harness Club), Rodney Corbett (Junior Soccer), Jodi Spencer (Central Western Dressage Group), Phil Nankivell (Show Society), Michael Truloff (Millthorpe Junior Cricket).

**APOLOGIES**

Cheryl Rutherford (Blayney Junior Tennis), Chris Smith (Heritage Country Schools), Jeanne Truloff (Millthorpe Tennis), Rachelle Ellen (Millthorpe Junior Soccer), Darren Yates (Millthorpe Junior Cricket), Matt Lewis (Little Athletics), Lisa Oborn (Junior League).

**RESOLVED:** That the apologies be accepted. (Adam Hornby/Michael Tyrell)

**MINUTE OF PREVIOUS MEETING** (as circulated)

**RESOLVED:** That the minutes from the previous meeting be accepted (Adam Hornby/Trevor Jones)

**BUSINESS ARISING**

Napier Oval toilet block, documentation nearly finished, onsite meeting held to confirm site, money confirmed and then going to tender process.

**CORRESPONDENCE:**

- Application for \$1.5m - \$2m for King George Oval and Showground funding as per list circulated has been applied for through Club Grants Category 3.
- Proposed Child Protection Clinics to be run in Cowra on 17 September and Bathurst on 18 September, Blayney to travel to either one of these, on-line application form. Different sports have different requirements, accreditation lasts for 5 years.
  - Summer Sporting Spirit Award, clubs to nominate.
  - Event Calendar update, seasonal bookings, special events to be notified to Council, Bowling Club to be included. On-line form available.

**COUNCIL REPORT**

**Priority Listing of Projects** (as attached to minutes and emailed)

Discussion on getting items on the list, tennis court resurfacing, Redmond Oval seems to get priority with many projects there already completed, any Club can

chase grants particular to their sport, high prices on the list, Grant Baker confirmed that these prices came from a guideline list of fees given to Council and used across the state. All members asked to take the list home and give priority to projects listed and add those not there.

**RESOLVED:** To accept the Report from Council (Rodney Corbett/Phill Nankivell)

**RESOLVED:** That the user groups of each facility prioritise the facilities list and provide to Council before the 12 June 2014 (Jodi Spencer/Adam Hornby).

Individual groups can approach Council and put a Development Application to Council if they have their own funds to complete a project which has been identified on the list. They can also apply for a rebate of the DA fee through the Financial Assistance Grants.

### **Playing Longer on Playing Fields**

Grant Baker outlined the report received from consultants and the issues of users of playing fields. Use of King George Oval - not to use No 1 oval for training where possible especially for senior teams. Investigate the use of vehicles on the field. Responsibility of users not to use the fields when wet. Limit training on No 1 Oval.

**RESOLVED:** That Sports Council note the recommendations and advice provided from the "Playing Longer on Playing Fields" report developed for NSW EPA in relation to King George Oval and Blayney Showground playing fields; and That Blayney Rugby Union and Blayney Bears Rugby League abide by their licence agreements and limit training on King George Oval No. 1 field and not allow vehicles on the playing field area.

### **Seating Replacement**

Grant has found it hard to get prices, so far only one price \$50.00 for fixed seating and \$100.00 for fold-down seating. 450-480 seats required. This price supply only. Look at finding other companies. Discussion on folding or not folding price may determine.

### **Upkeep of King George Oval**

Pine needles very messy along front of grandstand, cleaning up of grounds after use is the responsibility of the group who has hired the venue, increase the number of garbage bins and collection after function. Toilet block cleaning is also a problem.

### **Cost of Use of Fields**

Outlay full cost at start of season is difficult for some clubs with their other cost such as clothing also due then, G Baker suggested that this would only be for the first time and then the club should have the money at the end of the season to carryover for the next season.



### **Redmond Oval**

A Sub-Committee of the Millthorpe Village Committee has been formed for users of Redmond Oval, they have asked for costing to be completed for projects proposed, the Village Committee are already looking at doing work on the kiosk .

### **Sportsman's Dinner**

Kurt Fearnley unavailable this year, members asked to suggest someone else who would be a suitable speaker, dinner to be held possibly in October.

### **Showground Road**

Road included in priority list under carpark/internal traffic upgrades. Priority to move trucks and horse floats away from general show traffic on main road, possible quote for \$44,000 to do lower road, 6m wide road needed to ensure safety of all.

### **Meeting with Blayney Golf Club and Blayney Bowling Club-**

There has been discussion on arranging an energy audit for both the golf and bowling clubs because of their huge electricity bill. The Golf Club is working on a maintenance program to make them more efficient and list tasks and funds required. It was asked why has there been discussions to build a Rugby Club when there are already facilities available in town.

### **GENERAL BUSINESS**

- Little Athletics - 100m track was approved but no further action has taken place by Club.
- Swimming Pool - heat inside the pool area over 35 degrees on occasions, look at double glazing on windows and cross ventilation to stop this from happening, doors should be opened to give better circulation. Some users not happy with cold air though.

Michael Tyrell left 6.57pm.

### **DELEGATE REPORTS**

#### **Fishing**

Meeting Friday 16 May to start negotiations to remove willows near new bridge, new seating and open area near river and restocking with rainbow trout next year from Pattersons Bridge to Carcoar Dam.

#### **Senior Cricket**

Season over. Presentation night later this month.

#### **Mayor - Scott Ferguson**

Was pleased that there was such a good group of delegates all interested in the sporting areas of town especially as there is a large cost in the infrastructure. There is an intention to build a walkway from the new bridge on Newbridge Road

to Dakers Oval and he commended the Fishing Club on their work and grant.

**Show Society**

No further report, looking at priorities and had one quote for shed extension with money to possibly be obtained from a sponsor. Price much lower than on priority list.

**Central West Dressage Group**

Competition 25 May, Central West Dressage received the Event of the Year Award at the Equestrian Awards, this was for the dressage event held at Bradgate Park Orange. Congratulations extended.

**Junior Soccer**

Increased registrations this year to 114 juniors, 87 training at Napier Oval so the toilets are definitely needed as soon as possible.

**Senior and Junior Tennis**

Saturday competition completed but still playing Monday and Tuesday nights and Tuesday and Wednesday mornings. Coaching still happening, our Round Robin day was successful.

**Trotting**

Reasonable season, all finished now.

**Swimming**

State level representatives from Blayney which is great.

**Senior Football**

Appreciated being included in Sports Council, 2 teams, this is the first year back in A division which is great for the club, some discussion on using different rooms at Showground for change rooms, update on playing surface on No 1 field, field ripped up and sown. Sport and Rec grant applied for by Senior Football to get irrigation for one field, quote \$21,000.

**Senior League**

Crowds great, looking at opening Stillingfleet Street and roped off area for seniors parking.

**Acclimatisation Society**

Congratulated Council on creating wetland area near Dakers Oval to stop rubbish from entering the river from the town drains.

**NEXT MEETING**

Thursday 21 August 2014.

Meeting closed at 7.25pm



***WBC Alliance Report for Council meeting June 2014***

*(Prepared by the Executive Manager, WBC Alliance)*

**SHARED SERVICES PROJECT: (Cabonne, Blayney and C TW)**

The final report from KPMG on the analysis of the opportunities for establishing a legal entity for the provision of a range of shared services was presented to the WBC Board on 4 June. After consideration of the current environment, the extent of change required compared with the potential estimated savings to be gained, and with the State Government announcements on the reform process likely in the next couple of months the Board have determined to defer any further work on this project.

The recommendations of the Board were:

1. The proposal from KPMG to conduct Stage III of the shared services project is to be deferred.
2. That Shared Services opportunities continue to be a focus of the Alliance and remain as key consideration at Board level.

The Mayors, Deputy Mayors and General Managers can provide the individual councils with more information should you require it.

**Key Priorities and Direction of Alliance in the future**

At the recent Board meeting and a meeting with the management teams from Cabonne, Blayney and CTW discussions were held about the key priorities for the Alliance now the decision has been taken to defer any further work on the Shared Services Entity Project.

We know that there is a great depth of experience, skill and knowledge in the staff of the member councils and we are going to develop ways to harness and share that.

We know that there are some areas identified in the KPMG analysis that are worth pursuing further around procurement, water management, environmental services, fleet management.

We have great internal relationships in the Alliance that we can build on.

Wellington have confirmed their ongoing commitment to the Alliance for the next financial year.

*WBC Executive Manager Report to June 2014 Council Meeting*

To progress this Board the following two recommendations:

1. That a new WBC Alliance Delivery Plan be developed outlining the key priorities and projects for the next 2 years
2. That the \$1 million in potential efficiency savings identified by KPMG is set a target for the Alliance .

I will update the Councils in July on the progress of this work and will present a new Plan to the WBC Board in September at the Annual General meeting.

**Wellington projects:**

As Wellington has not been part of the Shared Services project I have been providing support on some key projects they have underway including:

- Development of Asset Management Plans and systems
- Review of Integrated Planning and Reporting documentation and process of engagement
- Review of the Financial Management system and Long Term Financial Plans.

**Funding Opportunity and extended Collaboration led by our Alliance -**

At the time of writing this report I am in the process of submitting an application to the Department of Planning for funding on behalf of 4 councils – Blayney, Cabonne, Gilgandra and Tenterfield. These councils are the only multipurpose councils in NSW that use the corporate system – Synergysoft.

The funding available from the DoP is to develop:

- Electronic DA tracker
- Electronic Housing Code access

The DoP funding is part of the NSW Planning reform agenda and in the future all councils will be required to have this technology.

DoP are very supportive of a joint approach to this work particularly as we are all on the same system. In an email from them they stated:

*"The Department supports joint projects and collaboration with and between local government. We are privileged to partner in the same space and consider it imperative to seek outcomes that benefit the people of New South Wales at the local level."*

Each council will receive funding but we will combine this to gain a great funding pool. The joint expertise available across the 4 councils will also be a great value to the project.

*WBC Executive Manager Report to June 2014 Council Meeting*

In total our funding **application is for \$117 500**. Blayney have agreed to be lead Council and I will provide high level project management. The project is to be completed by December this year.

This is a great example of the strength of the alliance and the ability to coordinate across multiple councils. This project will be complex and challenging but with the sort of pooled funding we are in a better position to develop technologies that we could not do individually.

#### **Presentation at Municipal Association Victoria – Future of Local Government Conference**

The Alliance was invited to present at this conference which was held in Melbourne on 23<sup>rd</sup> May. I participated and presented a paper on the work we are doing on shared service models. I had presented at this conference 2 years ago and the organisers were keen to hear about our progress. Victoria like all states are facing the same financial constraints and challenges of local government. Interestingly though they do not have a culture of collaboration and working together (they do not have ROCs). There is more of a push now for working together at a regional level.

This is good recognition for our Alliance. Graham Sansom (ex-Chair of the Independent Review Panel) also spoke and referred to the councils of our alliance as being in the minority in NSW that understand the value of collaboration and the importance of being creative and innovative in our service delivery. That was pleasing to hear.

All my travel and accommodation costs were met by the Conference organiser.

#### **IT User Group**

This group comprises the Finance and IT Managers from Cabonne, CTW, Blayney and Gilgandra and meet 4 times a year for the purpose of improving and enhancing the Synergysoft System and work practices. They have met twice since my last report with the first meeting focusing on payroll system and the most recent meeting (held in Blayney) being on Rates and Billing.

This group is a very good example of ongoing cooperation and collaboration aimed at finding efficiencies and improving practice.

#### **RECOMMENDATION**

THAT the information be noted.